Arts-Based Entrepreneurship in the New Economy and the Competition State:

Developing Policy Options to Fit a Different Context

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How might the changing politicaleconomic context from the Industrial-Welfare State Model to the New Economy-Competition State model open new opportunities for policy innovation concerning the issue of public support for artists?



Policy Analysis Approach

Grounded in a Kingdon –three policy streams and window of opportunity framework

- With an expansion of the political stream from explicitly focused on the political actors and events to the political/ economic/technological context as it is channeled by political actors, events and processes.
- With focus on Policy stream:
 - the choice of policy instruments (Hood, 1986; Salamon, 1989; Linder & Peters, 1989; Howlett & Ramesh, 1995)
 - The links between problem and policy streams as they influence instrument choice
- With policy design outline and criteria (Howlett, 2011)
 - Arts-based Entrepreneurship



Intersects with Other Policy Initiatives

The Arts-based Entrepreneur model has potential to be a "tributary stream" to other policy and problem streams, such as

- Creative and cultural industries
- Creative cities (Landry, 2000; Scott, 2000) & Capitals of Culture (Palmer & Richards, 2007; Coqliandro, 2001)
- Artisan model of Small business development (Heying, 2010)
- The Competition State (Cerny, 1997)
- Career Development thru "crossover" (Markusen, 2006); career portfolios (Ball, Pollack & Stanley, 2010); "boundaryless careers" (Arthurs & Rousseau, 1996)
- Arts entrepreneurship (Birley, 1986; HKU, 2010; Aageson, 2008 & 2010; Beckman, 2010)
- Creative Class (Florida, 2002)



Industrial-Welfare State Assumptions Translated into Cultural Policy Assumptions

Industrial-Welfare State Assumptions	Cultural Policy Assumptions of the US Patron State		
Late 19th c. ~ Post World War II	1966-1996		
Mass production / Mass consumption	Increasing artistic production/Expanding public access		
Firm/Corporation/Organizational model with division of labor	501c3 NPO model with increasing specialization and professionalization of labor		
Bottom line: Profit and efficiency	Bottom line: Artistic vitality and organizational sustainability and accessibility		
Info flows "up the chain of command"	Drive to institutionalization, isomorphism focusing on best practices & professional management		
Advantage from increasing scale or scope of operation	Growth mode: Budget, programming, audience, diversity		
Market failure of knowledge endeavors	Subsidy/Patronage/Leverage in response to market failure		



New Economy Assumptions Translated into Potential New Cultural Policy Assumptions

New Economy State Assumptions	Potential New Cultural Policy Assumptions
Decentralization	Entrepreneurial
Networked forms of organizations; ecology &	Industry clusters, diversification within
network of multitasking individuals	organizations, niche among organizations,
	micro-enterprises
Rise of knowledge and service economy	Rise of creative class
Flexible specialization & artisan economy	Arts-based specialization and authenticity
model	
Rediscovery of importance of places	Renewed emphasis on local lifestyle and culture
	in creative cities
Breakdown of the welfare state consensus	Breakdown of subsidy consensus; Voluntary
	sector failure (Salamon, 1983)
Corporate social responsibility bottom line;	Emphasis on public value
emphasis on moral economy	
Emergence of the competition state (Cerny,	Creative & Cultural industries perspective
1997)	_



Comparing IWS policy models

Traditional Artist Support Model	Arts Organization Support Model		
Subsidy assumption	Subsidy assumption based on market failure and leverage assumptions presumed on philanthropic insufficiency		
 Buy time for creative work, both directed and free style 	Financial support for organizational operations via projects		
 Emphasis on validation and material conditions Focus on creative development of individuals 	 Focus on both artistic development and development of organizational capacity Focus on organizational proliferation and field development Special initiatives for under-institutionalized disciplines where seeding organizational capacity was needed e.g.) literature, folk arts, expansion arts as well as in development of intergovernmental partners at the state and local arts agencies 		
 Facilitate artistic productivity (or creative capacity) rather than operational capacity of artists 	 Over time many Programs had categories specifically for organizational development and support for professional management (including Challenge and Advancement Programs) 		
Sense of professionalism linked to artwork portfolio, reputation, and unique character	Sense of professionalism linked to artistic excellence, organizational capacity, and field norms		
Less emphasis on audience/market development	• Strong emphasis on organizational capacity building in audience development and marketing, fundraising capacity, and strategic planning		



Investing in Creativity (2003)

- To expand our thinking about what mechanisms interact to create a hospitable – or inhospitable – environment of support
- Six elements:
 - Validation
 - Demand/markets
 - Material supports

Old Economy

- Training and professional development
- Communities and networks
- information

New Economy

Begins to question the IWS model



Types of Creative Risk

- Uncertainty in Creation
- Uncertainty in Consumption
- Risk in Career





- (original) a person skilled in an applied art; a craftsperson, a person or company that makes a high-quality, and distinctive product in small quantities, usually by hand and using traditional methods.
- (recent) a person who brings professional skills and ideas to the practice of creation in an entrepreneurial manner, conducted in flexible, informal structures, and on a small production scale.





someone who assumes the risk of identifying an opportunity to do something new and finds an innovative way of taking advantage of that opportunity without assurance of success

(Birley, 1986; HKU, 2010)



Arts-based Entrepreneur

An entrepreneur who practices at the scale of an artisan developing creative and cultural ideas, products, and services.

- Creative Entrepreneurs
- Cultural Entrepreneurs
- Arts-based Social Entrepreneurs
- Project-oriented Entrepreneurs within an Arts Organization
- Commercial Arts Entrepreneurs



Creative Entrepreneurship Projects

Foundation Initiatives

- Creative Capital
- Center for Cultural Innovation

Local Projects

- San Hose Creative Entrepreneur Project
- Build Your Own Business Program by Queens Council on the Arts
- Chicago Artists Coalition



Cultural Entrepreneurs

Artisan Centers

NEA Appalachian Creative Economy Conference

New Mexico Native American Artisan Trail





# of Employees	# of Arts Businesses	Cumulative # of Arts Businesses	Percentage	Cumulative Percentage
All firms	1498	1498	100%	100%
0	51	51	3.40%	3.40%
1	675	726	45.06%	48.46%
2	293	1019	19.56%	68.02%
3	110	1129	7.34%	75.36%
4	64	1193	4.27%	79.63%
5	91	1284	4%	83.63%
Above 5	214	1498	16.37%	100%

The Number of Arts Organizations in Columbus with Less than Five Employees



Types of Arts-based Micro-enterprises

- Individual Arts-based Entrepreneur e.g.) One-man band
- Informal Arts-based Micro-enterprise e.g.) Community artist collective
- Micro Ensemble
 e.g.) Small ensemble theatre



Findings from the Columbus Study

- Trade off of monetary compensation for artistic satisfaction
- Close relations with audiences/patrons/volunteer workers
- Densely networked locally
- Mobilization of resources via Bricolage
- Learning community, flexible specialization, and development of diverse skillsets
- Second jobs in arts-related activities; shift from selfsubsidization to creative cross-fertilization

Policy Challenges: Structural Eligibility

If artists are regarded as microenterprises, must they be 501(c)3?



Policy Challenges: Capacity Building

How can the business know-how and organization capacity of arts-based microenterprises be enhanced?

What can we learn from building organizational capacity and creative city development efforts?

Policy Challenges:

Communities, Networks and Information

How can arts-based micro-enterprises be better prepared to operate in the networked environment and the digital era?



A Crucial Political Challenge

How can the arts policy community become comfortable with challenging the assumptions of the Industrial-Welfare State/Patron State?

How can arts policy community be more innovative and creative in shaping future of the emerging new economy and competition state?

Thank You

